

Message Text

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PA-04 RSC-01 PRS-01 SPC-03 SS-20 NEA-11 TRSE-00

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APPROVED BY: ACDA/IR:RMILLER

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C:VLEHOVICH

OSD/ISA:RBARTHOLOMEW

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EO 11652: GDS

TAGS: PRM, NATO

SUBJ: MBFR:FURTHER GUIDANCE ON STABILIZING MEASURES

REF: A. NATO 0243 B. NATO 0244

1. THE FOLLOWING IS GUIDANCE ON THE DESCRIPTION OF
STABILIZING MEASURES KEYED TO THE SECOND REVISED TEXT OF
THE SPC STABILIZING MEASURES DRAFT (USNATO 0243). FYI

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THIS GUIDANCE SHOULD NOT BE CONSIDERED FINAL, SINCE USG

HAS ISSUE UNDER CONTINUING REVIEW. END FYI.

2. PARA 3. PARA 3 REVISION IS ACCEPTABLE EXCEPT FOR BRACKETED LAST SENTENCE. IN LIGHT OF LIKELY SHIFT IN UK AND FRG POSITION, MISSION SHOULD PRESS FOR ITS REMOVAL USING ARGUMENTS US REP HAS PREVIOUSLY PUT FORTH.

3. PARA 11. YOU SHOULD PROPOSE CHANGING LAST SENTENCE TO READ "SUCH TOTALS WOULD EXCLUDE PERSONNEL WHO HAD ENTERED (OR LEFT) THE AREA ON INDIVIDUAL ORDERS FOR LEAVE OR TEMPORARY DUTY WHO WERE TO REMAIN IN (OR OUTSIDE) THE AREA FOR LESS THAN 30 DAYS." REASON: TO CORRESPOND WITH LAST SENTENCE OF PARA 5.

4. PARA 13. WE CANNOT ACCEPT DELETION OF THE WORDS "IN UNITS OUTSIDE PERMANENT GARRISONS" FROM THE FIRST SENTENCE. THE FUNDAMENTAL CONCEPT OF MEASURE 2 AND MEASURE 3 IS TO LIMITE THE DEPLOYMENT OF SOVIET UNITS OUTSIDE THEIR PERMANENT GARRISONS, NOT TO LIMIT SOVIET TRAINING PER SE. ACCEPTANCE OF THE SECOND BRACKETED TEXT IN THE BEGINNING OF THIS SENTENCE WOULD IMPLY THAT ANY NUMBER OF MILITARY EXERCISES COULD TAKE PLACE AND WOULD NOT HAVE TO BE PRE-ANNOUNCED AS LONG AS ANY SINGLE ONE OF THESE EXERCISES DID NOT REACH THE DIVISION FORCE OR 10,000 PERSONNEL IN UNIT CRITERION. IT HAS BEEN THE US INTENT THAT ONCE THE TOTAL OF PERSONNEL IN UNITS OUTSIDE OF THEIR PERMANENT GARRISONS (EXCEEDS 10,000 (NOT INCLUDING THE EXCEPTIONS IN PARA 13, (1), (2), (3)) OR CONSITUTES A DIVISON FORCE, A "MAJOR EXERCISE" WOULD BE TAKING PLACE AND THUS SUBJECT TO THE LIMITS OF MEASURES 2, 3 AND 4, REGARDLESS OF THE ACTUAL ACTIVITIES OF THESE TROOPS. SEE PARA 5, B, BELOW FOR WORDING YOU SHOULD PROPOSE FOR PARA 13.

5. PARA 12 AND 14. WE CAN ACCEPT THE AMALGAMATION OF THESE TWO PARAGRAPHS WITH THE CHANGE SUGGESTED IN PARA 6A BELOW.

6. MAJOR TRAINING AREAS. THE US INTENT HAS BEEN TO LIMIT THE SOVIET USE OF THEIR MAJOR TRAINING AREAS TO CONCENTRATE THEIR TROOPS FOR PURPOSES OF SURPRISE ATTACK OR INTIMIDA-
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TION. THE US PAPER (STATE 222698) ATTEMPTED TO DO THIS BY INCLUDING TROOPS IN MAJOR TRAINING AREAS WITHIN THE DEFINITION OF A MAJOR EXERCISE. HOWEVER, IN ORDER TO AVOID INTERFERENCE WITH US TRAINING IN MAJOR TRAINING AREAS EXCEPTIONS TO CERTAIN OF THE LIMITATIONS WERE MADE, WHICH HAS LED TO AMBIGUITIES. WE STILL BELIEVE IT IS IMPORTANT TO LIMIT THE OVERALL NUMBER OF TROOPS WHICH CAN BE IN THESE AREAS AND ENROUTE TO AND FROM THESE AREAS AT

ONE TIME. PRE-NOTIFICATION OF SPECIFIC DATA CONCERNING TROOPS SCHEDULED TO MOVE TO MAJOR TRAINING AREAS (AS REQUIRED BY PARA 12) AND HAVING OBSERVERS WITHIN DEFINED GROUND TRAINING AREAS (AS REQUIRED BY PARA 17) ARE OF LESS IMPORTANCE. FURTHERMORE ATTEMPTING TO LIMIT THE NUMBER OF TROOPS PERMITTED IN A MAJOR TRAINING AREA AT ONE TIME BY INCLUDING THEM UNDER THE DEFINITION OF A MAJOR EXERCISE HAS LED TO COMPLEXITIES AND AMBIGUITIES IN THE WORDING OF MEASURES 2, 3 AND 4. THE EFFECT OF THE FOLLOWING CHANGES IS TO DELETE FROM THE STABILIZING MEASURES ALL LIMITS AND PRE-ANNOUNCEMENT REQUIREMENTS ON TRAINING WITHIN MAJOR TRAINING AREAS EXCEPT FOR A LIMIT ON THE AGGREGATE NUMBER OF US OR SOVIET TROOPS WHICH COULD BE LOCATED IN MAJOR TRAINING AREAS OR BE OUTSIDE THEIR PERMANENT GARRISONS ENROUTE TO OR FROM MAJOR TRAINING AREAS IN THE NGA AT ONE TIME. YOU SHOULD PROPOSE THESE SPECIFIC CHANGES TO THE SECOND SPC DRAFT CONTAINED IN USNATO 0243.

A. PARA 12B(A)(3). DELETE ALL AFTER "AND END" SO (3) WOULD NOW READ "(3) THE AREA ON WHICH THE EXERCISE IS TO BEGIN AND END."

B. PARA 13. DELETE FIRST TWO SENTENCES AND SUBSTITUTE THEREFORE THE FOLLOWING THREE SENTENCES:

"A MAJOR MILITARY EXERCISE WOULD BE DEFINED AS THE DEPLOYMENT INTO OR WITHIN THE AREA OF A DIVISION FORCE OR MORE THAN 10,000 PERSONNEL IN UNITS OUTSIDE OF THEIR PERMANENT MILITARY GARRISONS OR OUTSIDE OF DEFINED GROUND TRAINING AREAS. THE TRAINING AREAS (SUCH AS GRAFENWOEHR, HOHENFELS AND THEIR EASTERN EQUIVALENTS) WOULD BE THOSE NOW DEVOTED TO MILITARY TRAINING AND WOULD BE LISTED AND
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DEFINED IN THE AGREEMENT. THE EXERCISE WOULD BE CONSIDERED AS BEGINNING WHEN THE FORCES LEAVE THEIR PERMANENT MILITARY GARRISONS (IF THESE ARE IN THE AREA) OR ARRIVE IN THE AREA (IF THEY COME FROM OUTSIDE THE AREA) AND AS ENDING WHEN THESE ELEMENTS ARRIVE BACK IN THEIR PERMANENT MILITARY GARRISONS OR DEPART THE AREA."

C. PARA 13(1). CHANGE TO READ: "PERSONNEL INVOLVED ONLY IN DIRECT AIR, RAIL, AND ROAD MOVEMENTS BETWEEN THEIR PERMANENT MILITARY GARRISONS AND A DEFINED GROUND TRAINING AREA OR BETWEEN A POINT OF ENTRY INTO OR DEPARTURE FROM THE AREA AND A PERMANENT GARRISON OR A DEFINED GROUND TRAINING AREA."

D. PARA 13(2). CHANGE "ITS PERMANENT BASE" TO READ,

"ITS PERMANENT MILITARY GARRISON".

E. PARA 15(C). DELETE THE WORDS "OUTSIDE OF DEFINED GROUND TRAINING AREAS". HOWEVER WE STILL BELIEVE THAT THE NUMBER OF MAJOR EXERCISES SHOULD BE LIMITED TO SIX.

F. PARA 15. ADD A NEW SUB-PARAGRAPH, 15(D), AS FOLLOWS: "(D). NO TO HAVE PRESENT IN THE TOTAL OF THEIR DEFINED GROUND TRAINING AREAS OR ENROUTE TO OR FROM ANY DEFINED GROUND TRAINING AREA MORE THAN AN AGGREGATE TOTAL OF 50,000 TROOPS AT ANY ONE TIME."

G. PARA 16. DELETE THE WORDS "OUTSIDE THE DEFINED TRAINING AREAS" THAT APPEARS TWICE IN THE SECOND SENTENCE. CHANGE LAST THREE LINES TO READ: "THAT NO MORE THAN 10,000 PERSONNEL IN UNITS ARE OUTSIDE THEIR PERMANENT MILITARY GARRISONS OR DEFINED GROUND TRAINING AREAS EXCEPT THOSE IN THE EXEMPT CATEGORIES IN PARAGRAPH 13."

H. PARA 17. DELETE THE WORDS "OUTSIDE DEFINED TRAINING AREAS BUT" IN THE FIRST SENTENCE AND DELETE THE SECOND SENTENCE WHICH BEGINS "THE US AND THE USSR WOULD ALSO INVITE 10 OBSERVERS FROM THE OTHER (PARTY) (PARTIES) TO THE AGREEMENT WHEN TRAINING ACTIVITIES IN A DEFINED TRAINING AREA ETC." KISSINGER

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